

### Miklós Sebők

Institute for Political Science, Centre for Social Sciences (Budapest), Hungary

ORCID: 0000-0003-0595-2951

sebok.miklos@tk.hu

### Fruzsina Gárdos-Orosz

Institute for Legal Studies, Centre for Social Sciences (Budapest), Hungary

Eötvös Loránd University (Budapest), Hungary

ORCID: 0000-0001-7543-1567

orosz.fruzsina@tk.hu

### Rebeka Kiss

Institute for Political Science, Centre for Social Sciences (Budapest), Hungary

University of Public Service (Budapest), Hungary

ORCID: 0000-0002-7384-9262

kiss.rebeka@tk.hu

### István Járav

Institute for Political Science, Centre for Social Sciences (Budapest), Hungary

ORCID: 0009-0006-6649-4578

jaray.istvan@tk.hu

## The Transparency of Constitutional Reasoning: A Text Mining Analysis of the Hungarian Constitutional Court's Jurisprudence\*

*O transparentności uzasadnień konstytucyjnych. Analiza tekstowa  
orzecznictwa węgierskiego Trybunału Konstytucyjnego*

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CORRESPONDENCE ADDRESS: Miklós Sebők, Research Professor, Institute for Political Science, Centre for Social Sciences, Budapest, 4 Tóth Kálmán u., H-1097, Hungary; Fruzsina Gárdos-Orosz, Research Professor, Institute for Legal Studies, Centre for Social Sciences, Budapest, 4 Tóth Kálmán u., H-1097, Hungary, and Habil. Associate Professor, Eötvös Loránd University (Budapest), Faculty

## ABSTRACT

The analysis of constitutional interpretation has received much attention in recent years. This article is a contribution to research using text mining methods to account for markers of constitutional reasoning in big data-sized text corpora. We examine how often the Hungarian Constitutional Court (the HCC) reflected on the various methods of interpretation. For this purpose, we have created a complex corpus covering all HCC decisions and orders between 1990 and 2021. We found evidence that the methodological practice of the HCC is not self-reflexive in general as only 44% of its decisions make a reference to at least one method of interpretation. We also show that the self-reflexive nature is even more prevalent (in fact, ubiquitous) in 100 doctrinally important decisions from the 30 years of jurisprudence in question. While this study is a first step towards the quantitative analysis of the reasoning of the constitutional judiciary, further mixed methods research is needed to account for intertemporal changes in such data and to refine the measurement of constitutional interpretation.

**Keywords:** Hungarian Constitutional Court; constitutional reasoning; methods of interpretation; text mining

## INTRODUCTION

In recent decades, the relevance of the judicial review has grown dramatically.<sup>1</sup> It plays an increasingly important role in determining the direction, form, and content of constitutional law and policy in a growing number of countries. The methods of argumentation have become a pervasive feature of public discourse as well. The analysis of constitutional interpretation carried out in the first place by constitutional courts (and other high courts conducting judicial review) and the various methods used have received great attention in the scholarly literature.<sup>2</sup> Constitutional reasoning, understood as the justification given by constitutional judges

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of Law, 1–3 Egyetem tér, H-1053, Hungary; Rebeka Kiss, Junior Research Fellow, Institute for Political Science, Centre for Social Sciences, Budapest, 4 Tóth Kálmán u., H-1097, Hungary, and PhD student, University of Public Service (Budapest), 2 Ludovika tér, H-1083, Hungary; István Járav, Research Assistant, Institute for Political Science, Centre for Social Sciences, Budapest, 4 Tóth Kálmán u., H-1097, Hungary.

\* The underlying data, codes, and other materials are available at the website of the Open Science Framework: [https://osf.io/ftqz4/?view\\_only=3c8263aa830c40d0b5aafb9a92d77b55](https://osf.io/ftqz4/?view_only=3c8263aa830c40d0b5aafb9a92d77b55) (access: 10.8.2023). For valuable comments and contributions, the authors thank Mátyás Beneze, Evelin Burján, Nóra Chronowski, András Jakab, Zoltán Szente, Kinga Zakariás, and Zsolt Zödi. We would also like to thank Zoltán Kacsuk, Viktor Kovács, and Bálint György Kubik for their contributions regarding the database.

<sup>1</sup> See *Comparative Constitutional Reasoning*, eds. A. Jakab, A. Dyevre, G. Itzcovich, Cambridge 2017.

<sup>2</sup> For example, see A. Barak, *Purposive Interpretation in Law*, New Jersey 2005; *Interpreting Constitutions: A Comparative Study*, ed. J. Goldsworthy, London–New York 2007; A.M. Samaha, *Low Stakes and Constitutional Interpretation*, “University of Chicago. Public Law Working Paper” 2010, no. 318.

for their decisions in public is key to understanding constitutional adjudication and the legal nature of the judicial process.<sup>3</sup>

This is especially true for the Hungarian Constitutional Court (the HCC). Ever since the democratic transition period of 1989–1990, both the HCC and jurisprudence-related analytical legal scholarship have studied extensively the nature and attributes of the constitutional decision-making.<sup>4</sup> The HCC distinguished the methods of interpretation, some of which are based strictly on the constitutional text, while others have used external sources from outside the constitutional text to determine the purpose and content of constitutional provisions. In the 1990s the focus was on doctrinal reasoning and analysis, and the HCC established the standards of constitutional interpretation: a self-reflexive approach of the constitutional judiciary to legal methodology.<sup>5</sup> The adoption of the new constitution, the Fundamental Law by Parliament in 2011 – initiated by the newly formed Orbán

<sup>3</sup> For example, see A. Aarnio, *The Rational and the Reasonable: A Treatise on Legal Justification*, Dordrecht 1987; J. Habermas, *Faktizität und Geltung. Beiträge zur Diskurstheorie des Rechts und des demokratischen Rechtsstaats*, Berlin 1992; U. Kischel, *Die Begründung*, Tübingen 2003; A. Brodocz, *Constitutional Courts and Their Power of Interpretation*, [in:] *Law, Politics, and the Constitution: New Perspectives from Legal and Political Theory*, eds. A. Geisler, M. Hein, S. Hummel, Frankfurt am Main 2014, pp. 15–29.

<sup>4</sup> G. Halmai, *The Hungarian Approach to Constitutional Review: The End of Activism? The First Decade of the Hungarian Constitutional Court*, [in:] *Constitutional Justice, East and West: Democratic Legitimacy and Constitutional Courts in Post-Communist Europe, in a Comparative Perspective*, ed. W. Sadurski, The Hague 2002, pp. 189–211; Z. Szente, *The Interpretive Practice of the Hungarian Constitutional Court: A Critical View*, “German Law Journal” 2013, vol. 14(8), pp. 1591–1614; idem, *Constitutional Identity as a Normative Constitutional Concept*, “Hungarian Journal of Legal Studies” 2022, vol. 63(1), pp. 3–20; E. Várnay, *The Hungarian Sword of Constitutional Identity*, “Hungarian Journal of Legal Studies” 2022, vol. 63(2), pp. 79–106; G.A. Tóth, *Historicism or Art Nouveau in Constitutional Interpretation? A Comment on Zoltán Szente’s “The Interpretive Practice of the Hungarian Constitutional Court” – a Critical View*, “German Law Journal” 2013, vol. 14(8), pp. 1615–1626; T. Drinóczki, A. Bień-Kacala, *Illiberal Constitutionalism: The Case of Hungary and Poland*, “German Law Journal” 2019, vol. 20(8), pp. 1140–1166; *Populist Challenges to Constitutional Interpretation in Europe and Beyond*, eds. F. Gárdos-Orosz, Z. Szente, London 2021.

<sup>5</sup> It is generally considered that the HCC was “activist” in its practice, both in its powers and in its interpretation, during the period of László Sólyom’s presidency. See B. Pokol, *Constitutionalization and Political Fighting through Litigation*, “Jogelméleti Szemle” 2002, vol. 1; S. Zifcak, *Hungary’s Remarkable, Radical Constitutional Court*, “Journal of Constitutional Law in Eastern and Central Europe” 1996, vol. 3. This means that the HCC interpreted several abstract constitutional provisions as conferring jurisdiction on itself and went beyond the statutory rules in certain areas of its jurisdiction. Interpretative activism can be understood as a frequent departure from the constitutional text. The HCC was also criticized for creating new rules by an interpretation that was not present in the text or by not developing well-founded reasonings for one or other decisions. See A. Jakab, V.Z. Kazai, *A Sólyom-bíróság hatása a magyar alkotmányogi gondolkodásra*, [in:] *Kontextus által világosan: a Sólyom-bíróság antiformalista elemzése*, eds. T. Györfi, V.Z. Kazai, E. Orbán, Budapest 2022, pp. 115–137; K. Kovács, G.A. Tóth, *Hungary’s Constitutional Transformation*, “European Constitutional Law Review” 2011, vol. 7(2), pp. 183–203; L. Sólyom, *Introduction to the Decisions of the*

government – again gave rise to several debates on constitutional interpretation in the domestic literature.<sup>6</sup> Taken together, the varying levels and focal points of the methodological self-reflection of the constitutional reasoning of the HCC serve as fertile ground for an analysis of interpretative practices over a longer time frame.<sup>7</sup>

In recent years, the practice of the Constitutional Court in Hungary and elsewhere has been examined qualitatively and quantitatively with different focuses and approaches.<sup>8</sup> The precursors to our present analysis tend to agree that the HCC did not show a high level of explicit methodological self-reflection in its reasoning practice. In our understanding, derived from the available literature, self-reflection is the way the constitutional court reflects on its own interpretative activity, especially how it reflects on using one or the other method of interpretation when applying the text of the constitution.<sup>9</sup> Doctrinally relevant landmark decisions (what we call the top 100 HCC decisions below) prove that it is part of the legal culture in Hungary to make explicit linguistic references to the applied method of interpretation.<sup>10</sup>

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*Constitutional Court of the Republic of Hungary, [in:] Constitutional Judiciary in a New Democracy: The Hungarian Constitutional Court*, eds. L. Sólyom, G. Brunner, Michigan 2000.

<sup>6</sup> A. van Aaken, C. List, *Deliberation and Decision: Economics, Constitutional Theory and Deliberative Democracy*, Ashgate 2004; L. Sólyom, *The Rise and Decline of Constitutional Culture in Hungary*, [in:] *Constitutional Crisis in the European Constitutional Area*, eds. A. von Bogdandy, P. Sonnevend, Oxford 2015.

<sup>7</sup> In this respect it does not matter if the decision is based on the Act XX of 1949 of the Constitution or on the Fundamental Law of Hungary after 2012.

<sup>8</sup> A. Jakab, J. Fröhlich, *The Constitutional Court of Hungary*, [in:] *Comparative Constitutional Reasoning...*; Z. Szente, *Hungary: Unsystematic and Incoherent Borrowing of Law. The Use of Foreign Judicial Precedents in the Jurisprudence of the Constitutional Court, 1999–2010*, [in:] *The Use of Foreign Precedents by Constitutional Judges*, eds. T. Groppi, M.C. Ponthoreau, Oxford 2013; F.W. Scharpf, *Grenzen der richterlichen Verantwortung. Die political-question-Doktrin in der Rechtsprechung des amerikanischen Supreme Court*, Karlsruhe 1965; Zs. Szabó, *Lehet-e az Alkotmánybíróságból "házsabály-bíróság"?*, "Közjogi Szemle" 2017, vol. 10(4), pp. 55–61; Zs. Szabó, Cs. Erdős, *Párhuzamok és különbségek a Magyar, szlovák, és szerb alkotmánybíróságok és törvényhozás kapcsolatában*, [in:] *Törvényhozás és alkotmánybíráskodás a Kárpát-medencében*, eds. Zs. Szabó, Cs. Erdős, Budapest 2020, pp. 7–19.

<sup>9</sup> To understand self-consciousness and self-reflection, we draw on philosophy and psychology as a starting point. In the most general sense, the terms "reflexive", "reflexivity", and "reflexiveness" "describe the capacity of language and of thought – of any system of signification – to turn or bend back upon itself, to become an object to itself, and to refer to itself" (B.A. Babcock (ed.), *Signs about Signs: The Semiotics of Self-Reference*, "Semiotica" 1980, vol. 30(1–2), p. 4). According to philosophy, the meaning of the term "self-consciousness" is that "self-consciousness can be understood as an awareness of oneself" (J. Smith, *Self-Consciousness*, <https://plato.stanford.edu/entries/self-consciousness>, access: 10.8.2023). Hegel declared that self-reflexivity is one of the basic principles of philosophy; it is what primarily determines rational thinking: "Life itself becomes more explicitly rational and self-determining when it becomes conscious and self-conscious" (S. Houlgate, *Hegel's Aesthetics*, <https://plato.stanford.edu/archives/win2021/entries/hegel-aesthetics>, access: 10.8.2023).

<sup>10</sup> See *Az Alkotmánybírósági Gyakorlat I–II. Az Alkotmánybíróság 100 elvi jelentőségű határozata 1990–2020*, eds. F. Gárdos-Orosz, K. Zakariás, Budapest 2021.

In this article, we suggest that if the individual judge and therefore the court itself is self-reflective on its activity, we will see the linguistic signs in the decision itself, especially in the reasoning part. Regarding this definition, it is important to note that self-reflexivity and its linguistic presence are not a strict normative requirement for a legitimate decision; however, as part of the legal culture, it is very often present in the reasoning to explain the mindset of the judge(s). Our research questions in this article, therefore, concern the extent to which such observable self-reflecting methods of reasoning are present in the HCC's jurisprudence as well as the prevalence of individual methods and their dynamics.

In order to be able to conduct a quantitative analysis of a large sample of HCC decisions we collected a database which contains the decisions and orders of the HCC from 1990 to 2021. The database includes 5,336 decisions and 5,427 orders (the database includes all decided cases that reached a judge and were published in the official journal of the HCC – “Alkotmánybíróság Határozatai”). We also analysed what was selected by experts to be the 100 most significant, “landmark” decisions of the HCC of this period.<sup>11</sup> We investigated two hypotheses in relation to this database. Hypothesis 1 states that at least 51% of all HCC decisions carry an explicit reference to at least one method of interpretation. Hypothesis 2 posits that a sample of 100 landmark decisions carries more explicit references to at least one method of interpretation per decision than the count for the full sample of decisions. The first hypothesis is rooted in extant literature and an understanding that Hungarian legal culture puts an emphasis on proper judicial reasoning in jurisprudence. The second hypothesis is based on the assumption that the HCC goes out of its way to make sure this convention is upheld for what the legal community considers to be landmark decisions.

The research design applied made use of the counting of various versions of keywords that can be attributed to a number of reasoning methods which we derived from the literature. We also validated the matches extensively to make sure that only good matches were counted.

Results show that the majority of HCC decisions did not feature even a single explicit reference to one of the constitutional reasoning methods under consideration. The sample of 100 landmark decisions, however, shows a decidedly higher prevalence of such markers of constitutional reasoning.

In what follows we first present a review of the relevant literature. Next, we outline our theoretical framework, formulate the research questions and the hypotheses.

<sup>11</sup> *Hungarian Constitutional Court: 30 case studies from the 30 years of the Constitutional Court (1990–2020)*, eds. F. Gárdos-Orosz, K. Zakariás, Baden-Baden 2022, p. 7. The editors narrowed this selection down to 30 decisions of international interest, selected to explain the main lines and the main turns and shifts in the jurisprudence, and the different legal character of the jurisprudence at different points in time.

The following segment describes the dataset, and the quantitative empirical research methods applied. The section on results presents and interprets statistics related to the prevalence of markers of constitutional reasoning in the corpus at hand. The final section concludes and discusses avenues for future research.

## LITERATURE REVIEW

In this literature review, we first consider the publications that provide a comparative analysis of the constitutional courts. Then we focus on works which examine the HCC from different perspectives. The discourse on constitutional law has its own specific language. As A. Jakab argues, the task of constitutional theory is to discover this language.<sup>12</sup> In the monograph *European Constitutional Language*, he outlines the foundations of constitutional interpretation and statutory interpretation in European and continental law, as well as the distinctive features of the style of reasoning of ordinary and constitutional courts, and reviews the various methods of interpretation.<sup>13</sup>

The principles of constitutional interpretation in continental law are very similar to classic legal interpretation,<sup>14</sup> with certain specific features, as is well described in the work by F. Gárdos-Orosz and Z. Szente on the art of constitutional interpretation.<sup>15</sup> J.P. Dawson and G. Gorla have compared the brevity and rhetorical style of French Supreme Court opinions with the more discursive approach taken by American judges.<sup>16</sup> The research by M. de S.-O.-l'E. Lasser and N. Huls, M. Adams, and J. Bomhoff also contributed to the analysis of the latter approach.<sup>17</sup> By comparing the reasoning of judges in the French Cour de cassation, the US Supreme Court,

<sup>12</sup> A. Jakab, *Az alkotmányértelmezés módszerei*, “Századvég” 2018, vol. 1, p. 30; idem, *Az európai alkotmányjog nyelve*, Budapest 2016, pp. 34–35; A. Takács, *A jogértelmezés alapjai és korlátai*, “Jogtudományi Közlöny” 1993, vol. 48(3), pp. 121–122.

<sup>13</sup> A. Jakab, *European Constitutional Language*, Cambridge 2016.

<sup>14</sup> See R. Guastini, *L'interpretazione dei documenti normative*, Roma 2004, pp. 277–278; E. Forsthoff, *Die Umbildung des Verfassungsgesetzes*, [in:] *Festschrift für Carl Schmitt zum 70. Geburtstag*, eds. H. Barion, E. Forsthoff, W. Weber, Berlin 1959, pp. 35–62, cited by A. Jakab, *European...*, p. 21; T. Stawiecki, *Autonomous Constitutional Interpretation*, “International Journal for the Semiotics of Law” 2012, vol. 25(4), pp. 505–535; J. Wróblewski, *An Outline of a General Theory of Legal Interpretation and Constitutional Interpretation*, “Acta Universitatis Lodzienensis. Folia Iuridica” 1987, vol. 32, p. 34.

<sup>15</sup> F. Gárdos-Orosz, Z. Szente, *The Art of Constitutional Interpretation*, [in:] *Populist Challenges...*

<sup>16</sup> See J.P. Dawson, *The Oracles of the Law*, Ann Arbor 1968; G. Gorla, *Lo stile delle sentenze, ricerca storico-comparativa e testi commentate*, Roma 1968.

<sup>17</sup> See M. de S.-O.-l'E. Lasser, *Judicial Deliberations: A Comparative Analysis of Judicial Transparency and Legitimacy*, Oxford 2004; *The Legitimacy of Highest Courts' Rulings: Judicial Deliberations and Beyond*, eds. N. Huls, M. Adams, J. Bomhoff, The Hague 2009.

and the European Court of Justice, Lasser's analysis seeks to cast a broader light on the wider discursive context in which these judges pronounce their decisions. He explicitly points out that what he says about the reasoning practice of the Cour de cassation applies equally to the Constitutional Council (Conseil constitutionnel).

More recent research, such as the comparative work of J. Goldsworthy, has begun to look specifically at how constitutional reasoning differs between constitutional systems by providing country studies.<sup>18</sup> A methodological update to the research on constitutional reasoning is the study of A. Jakab, A. Dyevre, and G. Itzcovich in which the authors point out that studies focusing specifically on reasoning tend to be purely analytical or normative without comparative and/or empirical perspectives on constitutional and related sociological issues.<sup>19</sup> In another edited volume titled *Comparative Constitutional Reasoning*, the authors highlight the world's leading independently reviewed cases through a combination of qualitative and quantitative analyses (yet do not utilize text mining techniques to conduct their analyses).

Legal scholars in general, however, focus rather on how judges should arrive at their decisions in the light of what they actually do.<sup>20</sup> The currently available national and international literature points to the fact that only a few studies on legal and constitutional reasoning apply quantitative methods. The analysis of legal texts by different methods has a long history, but for a long time, the field has been dominated by qualitative methods alone. The use of less traditional quantitative methods, such as text mining, has appeared in Hungary in the social sciences, similar to international trends. Since the 1990s, legal texts have increasingly been seen as data, and by using this method, previously unexplored phenomena can be made more understandable to researchers.

The text mining method is based on various data analysis algorithms to process unstructured textual data sets. Much of the information of interest to lawyers, jurists, and legal scientists is presented in the form of texts, whether they are pleadings, actions, contracts, court decisions, law journal articles, legislative acts, or constitutional court decisions. For centuries, the search for and analysis, comparison, and

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<sup>18</sup> See *Interpreting Constitutions...*

<sup>19</sup> A. Jakab, A. Dyevre, G. Itzcovich, *Conreason – the Comparative Constitutional Reasoning Project: Methodological Dilemmas and Project Design*, "MTA Law Working Papers" 2015, no. 9, pp. 3–23.

<sup>20</sup> For example, see V.C. Jackson, *Multi-Valenced Constitutional Interpretation and Constitutional Comparisons: An Essay in Honor of Mark Tushnet*, "Quinnipiac Law Review" 2008, vol. 26(599), pp. 599–670; G. Itzcovich, *On the Legal Enforcement of Values: The Importance of the Institutional Context*, [in:] *The Enforcement of EU Law and Values: Ensuring Member States Compliance*, eds. A. Jakab, D. Kochenov, Oxford 2017, pp. 28–43; S.M. Griffin, *American Constitutionalism: From Theory to Politics*, New Jersey 1996, pp. 140–191.

interpretation of these documents has been the task of legal practice and jurisprudence. Lawyers deal with words.

A. Dyevre explains that while the study of legal texts is as old as legal science, what is new is the emergence of a whole range of text-mining techniques for analysing and processing data, which help lawyers, researchers, and the legal community to navigate, understand, and analyse the ever-growing sea of legal and legally relevant documents. These techniques rely mainly on recent advances in machine learning and language processing technologies.<sup>21</sup> In this respect, the research of T. Groppi and M. Ponthoreau, which comparatively studies the use of foreign precedents by constitutional judges, is also noteworthy.<sup>22</sup> With this monograph, we now have data on the actual number of cases citing foreign case law in 16 countries. Z. Szente contributed to the analysis of the HCC.<sup>23</sup>

Where quantitative methodologies appear, they are often based on manual research on official websites and expert selections, and when based on machine learning, they typically use network research techniques. E. Bodnár's research encompasses various empirical methods, case law analyses, and expert interviews. The purpose of her study was to find all cases where the HCC referred to foreign law, including references to specific regulations, case law, or general concerns. The author used the public online database available on the website of the HCC for her research and applied manual counting<sup>24</sup> as the website's database is unsuitable for more profound text mining research.

Following international trends, applying various text mining methods and techniques in social sciences and law has also gained ground in Hungary. One of the prominent pioneers in this field is L. Blutman, who examines the methodology of legal analysis. In his study, he seeks to answer the question of the rules that govern the formation, justification, or critique of legal statements, using language-centric and empirical methods to conduct a scientific analysis of legal texts.<sup>25</sup> Blutman's work is pioneering since textual empiricism in the study of analytical legal doctrines is new in current mainstream legal research and its traditions in Hungary.<sup>26</sup> In his language-centred textual analyses, he assumes that individual legal norms are created through language and that only language itself can create legal norms in

<sup>21</sup> A. Dyevre, *Text-Mining for Lawyers: How Machine Learning Techniques Can Advance Our Understanding of Legal Discourse*, "Erasmus Law Review" 2021, vol. 1.

<sup>22</sup> See *The Use of Foreign Precedents...*

<sup>23</sup> See *Populist Challenges...*

<sup>24</sup> E. Bodnár, *The Use of Comparative Law in the Practice of the Hungarian Constitutional Court: An Empirical Analysis (1990–2019)*, "Hungarian Journal of Legal Studies" 2021, vol. 61(1).

<sup>25</sup> L. Blutman, *Szövegempirizmus és analitikus jogdogmatika: Jogi elemzés sub specie linguae*, "Pro Futuro" 2014, vol. 4(2), pp. 105–125.

<sup>26</sup> See L. Blutman, E. Csatlós, I. Schiffner, *A nemzetközi jog hatása a magyar joggyakorlatra*, Budapest 2014.

the human mind. In law, many questions are decided by the linguistic expression of particular ideas, which is essential in establishing the chain of causality and rationality. When studying the proportionality test, Blutman draws attention to the fact that unfortunately, the court's language is sometimes inadequate and undefined.<sup>27</sup> This appears as a difficulty in achieving conclusive results with text analysis.<sup>28</sup>

Zs. Zödi's study uses network research methods to analyse and examine the interferences of the decisions of the HCC between 1990 and 2017. His research highlights that the mapped reference network follows the same pattern as almost all court reference networks around the world analysed by network research methods. The research demonstrated that network science could be an exciting complement to doctrinal jurisprudence in that network science, like other quantitative-based sciences, can reveal regularities.<sup>29</sup>

Although from an investigative point of view, K. Pócza, G. Dobos, and A. Gyulai take a new approach to the examination of the decisions of the HCC, as they have developed a text mining-based methodology for systematically mapping the multifaceted reality of constitutional adjudication by measuring the strength of judicial decisions.<sup>30</sup> Another precursor of our present study in terms of quantitative research methodology is the volume in which Pócza and co-authors using an innovative research methodology, quantifying the impact and effect of judicial decisions on legislation and legislators, and measuring the power of judicial decisions in six Central and Eastern European countries.<sup>31</sup>

The analysis of the language of constitutional law in the HCC decisions, together with the explicit textual analysis of the legal justification of HCC decisions, have so far mostly been conducted by applying expert-based research methods. Therefore, in this study, we use a new approach – text mining. In doing so, we depart from the empirical research methods used in the past on order to support them with new findings.

<sup>27</sup> L. Blutman, *The Fundamental Rights Test in the Grip of Language*, "Jogtudományi Közlöny" 2012, no. 4, pp. 145–156.

<sup>28</sup> For theoretical approaches, see idem, *Hat tévhít a jogértelmezésben*, "Jogesetek Magyarázata" 2015, no. 3, pp. 91–92.

<sup>29</sup> Zs. Zödi, *Az Alkotmánybírósági Ítéletek Hálózatának Elemzése*, "MTA Law Working Papers" 2020, no. 22; Zs. Zödi, V. Lörincz, *Az Alaptörvény és az alkotmánybírósági gyakorlat megjelenése a rendes bíróságok gyakorlatában, 2012–2016*, [in:] *Normativitás és empiria: A rendes bíróságok és az alkotmánybíróság kapcsolata az alapjog-érvényesítésben, 2012–2016*, ed. F. Gárdos-Orosz, Budapest 2019.

<sup>30</sup> K. Pócza, G. Dobos, A. Gyulai, *How to Measure the Strength of Judicial Decisions: A Methodological Framework*, "German Law Journal" 2017, vol. 18(6).

<sup>31</sup> *Constitutional Politics and the Judiciary: Decision-making in Central and Eastern Europe*, ed. K. Pócza, London 2018.

## THEORETICAL CONSIDERATIONS AND HYPOTHESES

Studying constitutional reasoning has produced a massive literature. Based on this scholarship we understand *constitutional reasoning* (or *argumentation* which we use as a synonym of reasoning) as a special type of legal reasoning.<sup>32</sup> We define *interpretation* as the determination of the content of the normative text. Hence, interpretation is part and parcel of constitutional reasoning. As Jakab put it, “what is traditionally called ‘a method of interpretation’, is in fact a type of argument used to interpret a text”.<sup>33</sup> There is a difference between legal interpretation and *legal argumentation* (legal reasoning). Interpretation involves exploring the meaning and rationale of a legal norm in a specific case. Conversely, *argumentation* aims to justify the application of the norm in a particular way and with a specific meaning. Interpretation is a rational activity, while argumentation is a rationalizing process.<sup>34</sup>

Law uses various methods to make its decisions, and the canon of interpretation is a common form of this.<sup>35</sup> Law is first objectified in writing as a text and then processed further intellectually. Understanding or interpreting a law produces a different set of meanings; these can be fixed for a long time.<sup>36</sup> For this reason, it is essential that in a democratic society, all moments of understanding and enforcing the law must be public, and therefore moments of interpretation also require some sort of publicity.

In our research, we rely on the linguistic characteristics of “justificatory reasons”<sup>37</sup> in the context of reasoning, i.e. we examine the methods of reasoning that the HCC is called upon to use in the reasoning of a decision. In this study, constitutional reasoning is examined in its narrowest sense,<sup>38</sup> i.e. we focus only on the text of the constitutional reasoning<sup>39</sup> of constitutional courts.

<sup>32</sup> A. Jakab, *Judicial Reasoning in Constitutional Courts: A European Perspective*, “German Law Journal” 2013, vol. 14(8), p. 1216; J.Z. Tóth, *Interpretation of Fundamental Rights in Central and Eastern Europe: Methodology and Summary*, [in:] *Constitutional Reasoning and Constitutional Interpretation: Analysis on Certain Central European Countries*, ed. J.Z. Tóth, Budapest 2021, p. 17.

<sup>33</sup> A. Jakab, *European....*, p. 18.

<sup>34</sup> J.Z. Tóth, *Interpretation of Fundamental Rights....*, p. 17.

<sup>35</sup> M. Jestaedt, O. Lepsius, C. Möllers, C. Schönberger, *The German Federal Constitutional Court: The Court without Limits*, Oxford 2020, p. 70.

<sup>36</sup> Cs. Varga, *Jogváltozás a jogban és a jogi folyamatokban*, “MTA Law Working Papers” 2020, no. 33, pp. 1–47.

<sup>37</sup> A. Dyevre, A. Jakab, *Foreword: Understanding Constitutional Reasoning*, “German Law Journal” 2013, vol. 14(8), pp. 983–1015.

<sup>38</sup> For a broader approach to the concept, see R. Bellamy, *Democracy as Public Law: The Case of Rights*, “German Law Journal” 2019, vol. 14(8), p. 1017; J. Waldron, *The Core of the Case against Judicial Review*, “Yale Law Journal” 2005, vol. 115(6), p. 1346; R.H. Fallon, *The Core of an Uneasy Case for Judicial Review*, “Harvard Law Review” 2007, vol. 121(7), p. 1693.

<sup>39</sup> J. Fröhlich, *Az Alkotmánybíróság és a Kúria alkotmányértelmezése: Az Alaptörvény R) és 28. cikkei*, [in:] *Az Alaptörvény érvényesülése a bírói gyakorlatban III. Alkotmányjogi panasz: az*

The methods of interpretation themselves are generally not fixed by law but are developed by judicial practice. Where there are constitutional or statutory rules on the methods of interpretation such as in Hungary in the Fundamental Law, this is not a taxonomic list. The Hungarian domestic legislation is unique in that the constitutional legislator provides (incompletely and not exclusively) methods of interpretation in among others Article R of the Fundamental Law.

After the democratic transition, Hungary followed the German model of constitutional jurisprudence, the methods of interpretation were developed by the HCC. In Hungary's Article R of the Fundamental Law, the constituent power, however, declared that "the provisions of the Fundamental Law shall be interpreted by their purposes, the National Avowal contained therein and the achievements of our historical constitution. The protection of the constitutional identity and Christian culture of Hungary shall be an obligation of every organ of the State".

In addition to the provision of the Fundamental Law, Act CLI of 2011 on the Constitutional Court contains an explicit provision in Article 63 (2) concerning the statement of reasons for decisions which states: "With the exception of rulings with a summary statement of reasons as specified in Subsection (3) of Section 56,<sup>40</sup> the Constitutional Court shall be obliged to give detailed reasoning for its decisions". Similarly to the German model and emphasising the importance of interpretation, it is the possibility of adding concurring and dissenting opinions to the majority decision with alternative interpretation, which the Act on the Constitutional Court states in Article 66 (2) and (3) as follows: "If a member of the Constitutional Court who opposed the decision of the Constitutional Court is outvoted, he or she shall have the right to attach his or her dissenting opinion, with a written reasoning, to the decision", and "A member of the Constitutional Court who agrees with the merits of the decision shall have the right to attach his or her reasons in a statement if they differ from those of the majority".

We identify different methods of interpretation in constitutional scholarship. These are very well-known reflected patterns of reasoning acknowledged as rational and legitimate, which are used to limit the scope of the interpretation of the abstract rule and avoid arbitrariness during the concretization of the rule to the specific constitutional controversy, or to the particular constitutional question.<sup>41</sup>

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*alapjog-érvényesítés gyakorlata*, ed. É. Balogh, Budapest 2019, p. 374; K. Zakariás, *A bírói döntések alkotmánybírósági felülvizsgálata terjedelmének dogmatikai keretei – A jogalkalmazás közvetlen és közvetett alapjogsértésének kontrollja a német és magyar gyakorlat tükrében*, "Állam- és Jogtudomány" 2021, vol. 4(5), p. 106.

<sup>40</sup> In case of the rejection of admission, the panel shall pass an order that contains a short reasoning specifying the ground for rejection.

<sup>41</sup> J. Goldsworthy, *Constitutional Interpretation*, [in:] *The Oxford Handbook of Comparative Constitutional Law*, eds. M. Rosenfeld, A. Sajó, Oxford 2012.

This doctrinal framework, which we usually call the methods of interpretation, is based on experience and is simultaneously embedded in normative philosophical requirements.<sup>42</sup> Suppose the judges would like to refer to the context of the provision in the text to find out its meaning. In that case, the legal doctrine evaluates whether it is acceptable to determine the definition of a piece of an abstract text by analysing its context. In this specific case, legal scholarship has found that this judicial practice is rational and therefore qualifies as a legitimate method of interpretation, identified as the contextual method of interpretation.

Some centuries ago, the accepted methods of legal interpretation became crystallized, and constitutional law,<sup>43</sup> at least as understood in the continental legal systems, adopted these methods and adapted them to the constitutional reasoning that remained in these systems – including the Hungarian – a fundamentally legal task. These methods and the legal nature of constitutional adjudication in the normative sense were crystallized after World War II, and doctrinal expectations regarding constitutional adjudication were formulated. These doctrinal expectations were emphasised not only by legal scholars working with a rational-legal doctrine (dogmatics according to German usage)<sup>44</sup> but also by political institutions.

The classical methods of interpretation were not named explicitly in the text of the Constitution of the democratic regime change of 1989. However, they were identified before the entering into force of the Fundamental Law by the HCC and by legal scholarship from the early nineties as the classical methods of interpretation. This paper will not provide a comprehensive and detailed description of the specific classical methods of interpretation that the HCC may use because several studies have already been written on the complexities of constitutional reasoning and the listing of correct and incorrect methods of reasoning and interpretation.<sup>45</sup> For the sake of

<sup>42</sup> L.L. Fuller, K.I. Winston, *The Forms and Limits of Adjudication*, "Harvard Law Review" 1978, vol. 92(2), p. 354.

<sup>43</sup> The development of legal interpretation methods and their application to constitutional reasoning is an ongoing process in various legal systems. Scholars and jurists have refined these methods, incorporating historical, textual, teleological, and systematic approaches. While scholars such as Friedrich Carl von Savigny in 1840 have made significant contributions to the theoretical foundations, developing interpretive methods for constitutional reasoning involves scholars from different periods and legal systems. The classical methods of interpretation, as established by Savigny, include textual, systematic, historical, and teleological interpretation. See F.C. von Savigny, *Systems des heutigen Römischen Rechts I*, Berlin 1840.

<sup>44</sup> Noteworthy is the German practice, where the Rules of Procedure of the Federal Constitutional Court require that, as a general rule, a written opinion (Votum) must be submitted in all Council (Senat) cases and only exceptionally, in simpler cases, a reasoned draft decision may be submitted (§ 23). This opinion is in effect a technical report, which summarises everything needed to decide the case and sets out the investigation step by step. This material can run to hundreds of pages for complex cases. See Federal Ministry of Justice, Rules of Procedure of the Federal Constitutional Court, [http://www.gesetze-im-internet.de/englisch\\_bverfsgo/index.html](http://www.gesetze-im-internet.de/englisch_bverfsgo/index.html) (access: 30.8.2023).

<sup>45</sup> F. Gárdos-Orosz, Z. Szente, *The Art of Constitutional Interpretation...*

our study, measuring the self-reflexivity in the use of the methods of interpretation in constitutional court jurisprudence, we have chosen some most important methods and we aimed to prove with the above explanation that we can proceed with the text mining despite these and other differences between the two constitutional eras in Hungary before and after the entering into force of the new Fundamental Law in 2012.

In light of these considerations, below we list the methods that became important and recognizable in the jurisprudence of the HCC following the democratic transition. To take the period between 1990 and 2021 in one corpus for our examination, we will match the classical methods<sup>46</sup> with the new regulations listed above from the Fundamental Law of 2011. We delineate six such methods: linguistic, teleological, contextual, historical, “beyond the law”, and decision-based methods of reasoning.<sup>47</sup>

First, *linguistic* (or grammatical) interpretation is associated with pure textualism or the so-called direct meaning rule. It is not an explicit requirement of the constitutional text of the Fundamental Law, so we will search for the related words in both the 1989 Constitution and the 2012 Fundamental Law-based jurisprudence.

Second, the *teleological* (purposive) interpretation wishes to discover the goal of the provision. This emerges in Article R of the Fundamental Law, in which the requirement is that constitutional provisions should be interpreted in accordance with their purposes. We would think that this provision alone would give a wide margin of appreciation to the HCC, but the next sentence in Section 4 about the protection of constitutional identity and Christian culture restricts this freedom to defining the purpose of the rule. However, we could search the words and expressions related to the teleological interpretation both in the pre-2012 and the post-2012 jurisprudence.

Third, *contextual* interpretation occurs when the constitutional text is understood in the entire context of the constitution, considering the other related provisions of the text. The integrity of the constitutional text is a keyword in this method. Article R of the Fundamental Law requires the broad contextual interpretation explicitly, in the strict sense, and implicitly, in the general sense. In the strict sense, it requires that the Preamble called National Avowal of the Fundamental Law be considered when interpreting the other provisions of the text. This is a requirement of the coherent

<sup>46</sup> F.C. von Savigny, *op. cit.*

<sup>47</sup> F. Gárdos-Orosz, *Constitutional Interpretation under the New Fundamental Law of Hungary*, [in:] *Populist Challenges...* An additional pragmatic interpretation occurs when the judge considers the decision’s social, economic, technological, political, etc., effects. Article N of the Fundamental Law requires all state organs to act with respect to the financial goals of the state. However, this provision does not have significant relevance, as according to Article 37(4), the Constitutional Court cannot review controversies related to public finance legislation. Still, if the Constitutional Court must observe the financial goals of the state, the necessity of the pragmatic approach to the constitutional interpretation becomes a requirement. Search words related to this interpretation are therefore valid both before and after 2012.

interpretation of the constitutional text, which includes the preamble, i.e. the long National Avowal with the values of the political majority contained within it.

In the broad sense, we argue that when a contextual analysis is carried out on the Fundamental Law, it is not restricted to the constitution itself, according to Article R of the Fundamental Law historical constitution and Christian culture should be considered the context of the entire Fundamental Law. While we emphasise the theoretical importance of this provision, in the practice of the HCC in the examined period, this latter contextual understanding has not yet gained relevance and therefore we could use the same set of search words for both periods.

Fourth, Article R of the Hungarian Fundamental Law refers to the achievements of the *historical* constitution as a reference point for interpretation. It emphasises the long history of constitutional values in Hungary. It operates in the constitutional jurisprudence after 2012 by mentioning the achievements of the historical constitution that could be otherwise understood as a pure historical method of interpretation.<sup>48</sup> Therefore, we connected the reference to the achievements of the historical constitution with the other search words related to the historical interpretation in the former and in the present constitutional jurisprudence.

Fifth, the *beyond the law or moral* interpretation is based on the assumption of a political philosophy behind the constitutional text, leading the judge to a morally correct understanding of the norm. This political philosophy is based on the community's morals in constitutional populism. The necessity of the moral sense is also present in the text of the Fundamental Law, when, e.g. in Article R, the Fundamental Law requires respect for constitutional identity.

As the notion of respect for constitutional identity was not previously defined in the constitutional text or elsewhere, it did not have a legal meaning at the moment of adoption (although it did have a political one); therefore, there is – in a theoretical sense – a textual window to allow the political philosophy of the constitution-making majority to become one of the tools of interpretation. Prior to 2012, the moral interpretation was rather based on the Kantian understanding of morality that guides the decisions of constitutionality. No matter how the content is different before and after 2012, the moral interpretation as such is a legitimate, acknowledged way of classic interpretation, therefore it can be examined on the entire corpus.

Finally, we define *decision-based* interpretation methods as those referencing former decisions. Hungarian Constitutional Court decisions do not constitute precedent in the classical (common law) sense. However, Z. Pozsár-Szentmiklósy points out that the HCC cites its own relevant practice – in most cases citing the findings of the “reference case”. This method aims to highlight the coherent practice of HCC. The

<sup>48</sup> A. Gera, B. Szentgáli-Tóth, *The Parliamentary Margin of Movement for Strengthening the Role of Historical Dimensions in Interpretation and Law-Making: The Case of Hungary*, “Hungarian Journal of Legal Studies” 2023, vol. 63(4), pp. 329–351.

literature points out that the advantage of this interpretation method is that it enhances the transparency of the structure of the reasoning of decisions and their persuasive power. This is necessary to increase public confidence in the HCC's activities.<sup>49</sup>

In our research design, we consider an HCC decision as self-reflexive if it includes at least one reference to any of the methods of interpretation in its reasoning. In order to understand the usage of constitutional reasoning in the jurisprudence of HCC we examine the following hypotheses:

H1: At least 51% of all HCC decisions carry an explicit reference to at least one method of interpretation.

H2: The sample of 100 landmark decisions carries more explicit references to at least one method of interpretation per decision than the count for the full sample of decisions.

The first hypothesis is rooted in extant literature and an understanding that Hungarian legal culture puts an emphasis on proper judicial reasoning in jurisprudence. The second hypothesis assumes that the HCC goes out of its way to make sure this convention is upheld for what the legal community considers to be landmark decisions.

## DATA AND METHODS

We procured our data on the HCC's decisions from the website of the HCC, where officially published decisions are openly available.<sup>50</sup> To verify our data – as all industry-standard legal databases obtain their data from the official HCC website – we also cross-checked it using different legal databases. The database contains all of the decisions and orders of the HCC from 1990 to 2021: 5,336 decisions and 5,427 orders (taken together: 10,763 decisions). Apart from the corpus of decisions, our database contains metadata related to each decision.

The decision texts from the initial database were pre-processed by removing all non-alpha characters (e.g., punctuation marks, numerals, roman numerals, etc.) and lowercasing them. Our analysis used two variables from the available metadata: the year of the decision and the list of citations of external legal documents. The year variable is an integer; the variables containing the cleaned texts, and citations are strings. We show the first two rows of our input data in Table 1.

<sup>49</sup> Z. Pozsár Szentmiklós, *Precedents and Case-Based Reasoning in the Case Law of the Hungarian Constitutional Court*, [in:] *Constitutional Law and Precedent International Perspectives on Case-Based Reasoning*, ed. M. Florcza-Wątor, London 2022, pp. 116–117.

<sup>50</sup> For a detailed description of the database, see M. Sebők, R. Kiss, I. Járay, *Introducing HUN-COURT: A New Open Legal Database Covering the Decisions of the Hungarian Constitutional Court for Between 1990 and 2021*, “Journal of the Knowledge Economy” 2023.

Table 1. The first two rows of the input table

Year	Number of decision	Cleaned corpus	Citations to external documents
1990	1/1990. (ii.12.) ab határozat	<i>ab határozat a népszavazás első kérdésére adott válaszról a magyar köztársaság nevében a magyar köztársaság alkotmánybírósá- ga az alkotmány bekezdésének értelemezése tárgyában az január ülésén egyhangú döntéssel meg- hozta a (...)</i>	'1989. évi xvii. törvény 11. paragrafus', '1989. évi xvii. törvény 5. paragrafus 1. bekezdés b. pont', '1989. évi xxxi. törvény 16. paragrafus', '1989. évi xvii. törvény 10. paragrafus 2. bekezdés a. pont', '1989. évi xvii. törvény 4. paragrafus', '1989. évi xxxv. törvény', '1989. évi xvii. törvény', '1989. évi xvii. törvény 5. paragrafus 2. bekezdés b. pont', '1989. évi xxxii. törvény 1.'(...)
	10/1990. (iv.27.) ab határozat	<i>ab határozat az özvegyi nyugdíjra vonatkozó jogszabályok alkot- mányellenességének megál- lapításáról a magyar köztársaság nevében a magyar köztársaság alkotmánybírósága tóth balázs budapesti budapest (...)</i>	'1975. évi ii. törvény 64/a. paragrafus', '1989. évi xxxii. törvény 1. paragrafus b. pont', '3/1975. (vi.14.) szot szabályzat 84. paragrafus', '1989. évi xxxii. törvény 41. paragrafus', '17/1975. (vi.14.) mt rendelet 146. paragrafus', '3/1975. (vi.14.) szot szabályzat 87. paragrafus', '17/1975. (vi.14.) mt rendelet', '1975. évi ii. törvény 59. paragrafus 1. bekezdés', '1975. évi ii. (...)'

Note: the second column only contains part of the full text for illustration purposes.

Source: Authors' own elaboration.

We applied a mixed methods approach to examine this corpus relying on both qualitative and quantitative methods. First, we selected the keywords related to the specific methods of interpretation based on the above academic research on constitutional and reasoning. Second, we used text mining to measure the prevalence of keywords in the underlying corpus of HCC decisions.

Our methodology relies on a dictionary-based approach. We counted the instances of keywords in every document and aggregated the number of keywords matches in the text (see Appendix A for a slew of examples related to various logics of reasoning). We examined the keyword matches in every category of methodological self-reflection. We also did a statistical analysis of the total of keyword matches. Finally, we normalized the number of counts by the decisions' token lengths (i.e., word counts). In our analysis, we refer to this normalized count index as the Count Index.

The identification of search terms was conducted on several levels. The selection of words was based on the literature,<sup>51</sup> so that the decisions and the keywords highlighted in previous research analysing the practice of the HCC are included in our dictionary. In addition, we have carefully investigated the expert selected 100 important decisions and highlighted the words used in them that describe methods of interpretation.<sup>52</sup> Table 2 presents the six categories of reasoning and the associated keywords.

<sup>51</sup> *Comparative Constitutional Reasoning...; Az Alkotmánybírósági Gyakorlat I-II...; J.Z. Tóth, Excerpts from the Development of Methods of Legal Interpretation, "Law, Identity and Values" 2022, vol. 2(1), pp. 241–264.*

<sup>52</sup> In addition, the decision referred to in our study as the "top 100" decision has been re-read and the terms used to refer to the interpretative methods used in it have been collected.

Table 2. The methods of reasoning and the associated keywords\*

Interpretation method	Search terms in English	Search terms in Hungarian	Terms excluded
Linguistic	Linguistic	<i>Nyelvtani</i>	–
	Linguistic interpretation	<i>Nyelvtani értelmezés</i>	
	Text of the Fundamental Law/ Constitution	<i>Alkotmány/Alaptörvény szövege</i>	
	It follows from the text of the Constitution (follows)/the Fundamental Law	<i>Alkotmány/Alaptörvény szövegéből következik (következően)</i>	
	Meaning of the sentence	<i>A mondat értelme</i>	
	Meaning of the provision	<i>A rendelkezés értelme</i>	
	The Constitution does not contain a provision	<i>Az Alkotmány nem tartalmaz rendelkezést</i>	
	From/According to the text of the Constitution	<i>Alkotmány szövegének megfelelően</i>	
	From the text and structure of the Constitution	<i>Alkotmány szövegéből és szerkezetéből</i>	
	Does not follow from the Constitution	<i>Alkotmányból nem következik</i>	
	Meaning of the text	<i>Szöveg értelme</i>	
	Content of the norm	<i>Norma tartalma</i>	
	Content of the text	<i>Szöveg tartalma</i>	
	Content of the Constitution	<i>Alkotmánytartalom</i>	
Teleological	Not directly following from the text	<i>Szövegből közvetlenül nem következő</i>	–
	Textual meaning	<i>Szövegszerinti jelentés</i>	
	Legislative purpose	<i>Jogalkotói cél</i>	
	Interpretation by purpose	<i>Cél szerinti értelmezés</i>	
	Teleological interpretation	<i>Teleologikus értelmezés</i>	
	Purpose, function of (legal) rule(s)	<i>(Jog)szabály(ozás)célja, rendeltetése</i>	
	Purpose of provision	<i>Rendelkezés célja</i>	
	Explanatory Note (to the Bill)	<i>Törvény indokolása**</i>	
	Constituent's intention	<i>Alkotmányozó szándéka</i>	
	Purpose of the Law	<i>Törvény célja</i>	
	It expresses the intention to	<i>Kifejezi azt a szándékot</i>	
	Original purpose	<i>Eredeti szándék</i>	
	Original intention	<i>Eredeti akarat</i>	
	The previous constitution	<i>Az előző alkotmány</i>	
Contextual	Tradition	<i>Hagyomány</i>	EU law
	Constituent's purpose	<i>Alkotmányozó célja</i>	
	Original intent	<i>Eredeti cél</i>	
	Taxonomic interpretation	<i>Rendszertani értelmezés</i>	
	System of the Constitution/the Fundamental Law	<i>Alaptörvény/Alkotmány rendszere</i>	
	In the system of the Constitution/the Fundamental Law	<i>Az Alaptörvény/Alkotmány rendszerében</i>	
	Values of the Constitution/the Fundamental Law	<i>Alkotmány/Alaptörvény értékrendje</i>	
	Constitutional system	<i>Alkotmányos rendszer</i>	
Preamble		<i>Preambulum</i>	
Article R (3)		<i>R) cikk (3) bekezdése</i>	

Interpretation method	Search terms in English	Search terms in Hungarian	Terms excluded
Contextual	Legislative freedom	<i>Jogalkotói szabadság</i>	EU law
	Constitutional framework	<i>Alkotmányos keretek</i>	
	In accordance with the Constitution	<i>Alkotmánnyal összhangban</i>	
	Systematic	<i>Rendszertani</i>	
	Logical	<i>Logikai</i>	
	Constitutional development	<i>Alkotmányfejlődés</i>	
	In this context	<i>Ezzel összefüggésben</i>	
	In accordance with	<i>Ezzel összhangban</i>	
Historical	Historical	<i>Történeti</i>	Historical facts
	Historical constitution	<i>Történeti alkotmány</i>	
	Tradition	<i>Tradíció</i>	
	Constitutional tradition	<i>Alkotmányos hagyomány</i>	
	Hungarian history	<i>Magyar történelem</i>	
	History of Public Law	<i>Közjogtörténet</i>	
Beyond the law (moral)	Moral	<i>Morális</i>	Sci- entific justice/ Judicial justice
	Natural law(s)	<i>Természetjog(i)</i>	
	Moral sense	<i>Erkölcsei értelemben</i>	
	Righteousness	<i>Igazságosság</i>	
	(Constitution/Fundamental Law) conception of man(s) view(s) of humanity	<i>(Alkotmány/Alaptörvény) emberkép(e)</i>	
	National identity	<i>Nemzeti identitás</i>	
	Constitutional identity	<i>Alkotmányos identitás</i>	
	Beyond the law	<i>Jogon túli</i>	
	Extra-legal	<i>Jogon kívüli</i>	
	Meta-juristic	<i>Metajurisztikus</i>	
	A moral duty	<i>Erkölcsei kötelesség</i>	
	Socio-economic	<i>Társadalmi-szociológiai</i>	
Decision-based on former decisions	Constitutional Court (permanent) (uninterrupted) practice	<i>Alkotmánybíróság (állandó) (töretlen) gyakorlata</i>	–
	Constitutional Court case law	<i>Alkotmánybírósági joggyakorlat/ Alkotmánybíróság esetjoga</i>	
	Cases of the Constitutional Court	<i>Alkotmánybíróság határozatai</i>	
	Constitutional precedent	<i>Alkotmányos precedens</i>	
	Previous Constitutional Court practice	<i>Alkotmánybíróság korábbi gyakorlata</i>	
	Constitutional Court in several decisions has dealt with	<i>Alkotmánybíróság számos határozatában foglalkozott</i>	
	Constitutional Court's previous decisions	<i>Alkotmánybíróság korábbi döntéseiben</i>	
	Constitutional Court practice to date	<i>Alkotmánybíróság eddigi gyakorlatában</i>	

\* However, with regard to the external validity of our findings, it should be emphasised that dictionaries need to be tailored to other jurisdictions and contexts, and validated appropriately in that context, in a similar way to the methodology used in this article.

\*\* The Hungarian version refers to the explanatory note of the “law”, as this is what is used in practice (e.g., in the text of the HCC decisions). Yet in reality, the explanatory note is associated with bills.

Note: we have made a distinction between the terms “Constitution” and “Fundamental Law” due to the entry into force of the Fundamental Law in 2012.

Source: Authors' own elaboration.

One marker of constitutional reasoning was referencing Article R (3) of the Fundamental Law. In this specific case to be as accurate as possible, we first filtered for those observations containing a reference to this paragraph based on the lists of citations. Then, we summed the instances of phrases matching this paragraph in the text. To avoid inflating our results by unwanted matches, we took two steps. First, we searched for colloquialisms, excluding keyword matches where a part of the searched expression could be part of an expression with a different meaning. Second, we excluded a stop list of words and colloquialisms from the corpus before applying the counting.

The stop list initially consisted of the unwanted phrases related to each methodology listed in Table 1. We then augmented the stop list by manually filtering unwanted terms in those documents where the sum of matching keywords exceeded six. The list of augments consists of: *igazságok, igazságügy, igazságszolg, igazság-tart, történeti hivatal*. (Due to the difficulty of accurate translations, we included the original Hungarian list.)

The list contained in Table 2 is certainly not a closed canon of methods of interpretation and even less so a definitive list of associated words and expressions. Still, the above compilation (and additional rules) is rooted in a qualitative analysis of actual decisions, Fundamental Law requirements and a reflection in practice that has emerged in the literature, classifying and identifying the various methods of interpretation that the HCC can use to reach its decision. A manual validation of each and every individual automatic match was also applied with non-relevant (the filtered and excluded words based on the stop list) matches excluded from the final tally.

An additional methodological remark is that we make no claim that if the HCC does not name one or the other method by the words identified above it is not engaged in constitutional reasoning. We argue, however, that by using this text mining method, we could discover approximately how often and in which cases the court was explicitly self-reflective of its use of one or the other method by using those words and expressions that are widely known in legal scholarship.

## DESCRIPTIVE STATISTICS

The following section includes a comparison of the select top 100 HCC decisions with the remaining 10,663 decisions out of the total of 10,763. The token length of individual decisions (i.e. the word count of pre-processed texts) ranges from 43 to 22,054; the standard deviation is slightly above 2,000, and the mean is above 1,700. Table 3 shows the descriptive statistics of the document lengths and the total counts. The document length distribution is uneven, with little more than 2,000 tokens at the 75<sup>th</sup> percentile and a maximum of above 22,000. The total

number of keyword mentions is generally low, with the 75<sup>th</sup> percentile containing one match (most decisions had no more than one keyword match).

Table 3. Descriptive statistics of the corpus

	Document length in tokens	Keyword mentions
Count	10,763	10,763
Mean	1,727	1.2
Std	2,017.5	2.6
Min	43	0
25%	576	0
50%	1,176	0
75%	2,011	1
Max	22,054	64

Source: Authors' own elaboration.

We can observe a significant disparity when comparing the document lengths among the landmark 100 HCC decisions and the rest of the corpus. Table 4 compares the descriptive statistics of the two sub-groups, and Figure 1 displays the distributions of document lengths. Generally, the distribution of the top 100 HCC decisions is more skewed to the right than the rest of the corpus, ranging from 1,039 to 22,013, instead of the minimum token length of 43 and maximum of 22,054 among the other decisions: landmark decisions are longer. They also contain significantly more keywords on average.

Table 4. Comparison of descriptive statistics in the two samples

	Other HCC decisions		Top 100 HCC decisions	
	document length	keyword mentions	document length	keyword mentions
Count	10,663	10,663	100	100
Mean	1,662.51	1.12	8,608.73	9.79
Std	1,865.64	2.23	4,396.66	10.59
Min	43	0	1,039	0
25%	571	0	5,367.75	3
50%	1,164	0	8,031	7
75%	1,983	1	11,358	13
Max	22,054	36	22,013	64

Source: Authors' own elaboration.

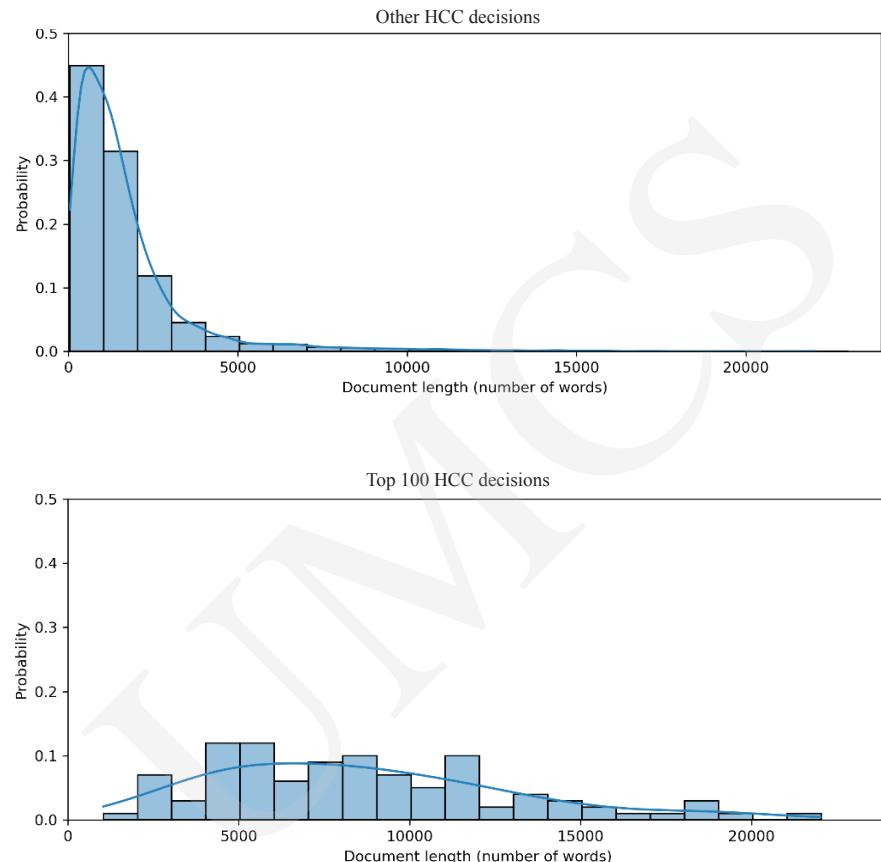


Figure 1. Comparison of the length of landmark decisions and the rest of the corpus

Source: Authors' own elaboration.

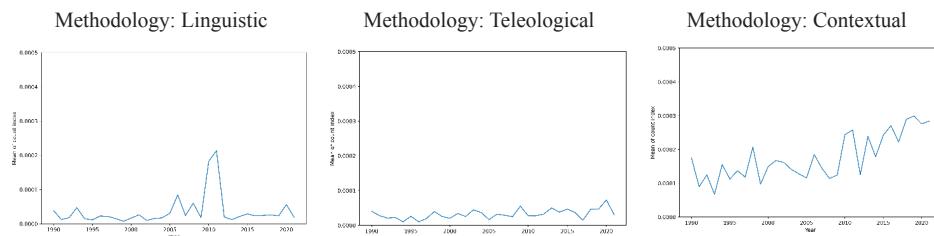
Table 5 shows a category-by-category description of our corpus. A significant difference is observable regarding the proportions of documents with at least one keyword of any category between the two groups: 99% of the expert selected, doctrinally most important decisions contained keywords, whereas this proportion is only 44% for the whole corpus of HCC jurisprudence between 1990 and 2021.

Table 5. Comparison of keywords by category

	Top 100 HCC decisions			Other HCC decisions		
	percent of total (100)	document frequency	keyword index	percent of total (10,663)	document frequency	keyword index
Linguistic	27	27	0.01	4	413	0.37
Teleological	48	48	0.02	6	633	0.35
Contextual	75	75	0.03	21	2,262	1.93
Historic	48	48	0.03	3	294	0.17
Beyond the law (moral)	26	26	0.01	3	325	0.19
Decision-based on former decisions	64	64	0.02	30	3,169	2.82
Percent of documents containing keywords of total						
Top 100 HCC decisions			Other HCC decisions			
–		99	–		44	–

Source: Authors' own elaboration.

As to the referred methodology, our results show that decision-based on former decisions methodology is the most prevalent in the entire corpus, with 30% of documents containing related keywords, followed by references to contextual argumentation (21%).<sup>53</sup> Also, among the top 100 decisions, references to contextual methodology are the most frequent (75%), followed by decisions based on former decisions (64%), then teleological (48%) and historic (48%) references are made the most frequently. Across all categories, the proportion of documents with at least one keyword is significantly higher among the top 100 than in the entire corpus. Figures 2 and 3 elaborate on the faceted yearly distributions of the means of count indexes, supporting the cross-sectional difference in references to constitutional reasoning shown in Table 5.



<sup>53</sup> The high proportion of contextual interpretation is not unexpected, as it is a method of interpretation that is often used in conjunction with other methods of interpretation. J.Z. Tóth analysed the legal interpretation activities of the European Court of Human Rights. In his general findings, he pointed out that contextual interpretation, in the broadest sense, is a method used in the vast majority of cases and can be found in the vast majority (almost all) of the decisions he scrutinised. See J.Z. Tóth, *Interpretation of Fundamental Rights...*, p. 78.

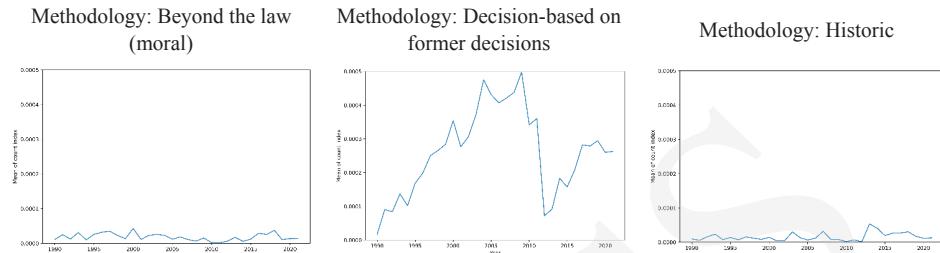


Figure 2. Yearly keyword prevalence (other HCC decisions)

Source: Authors' own elaboration.

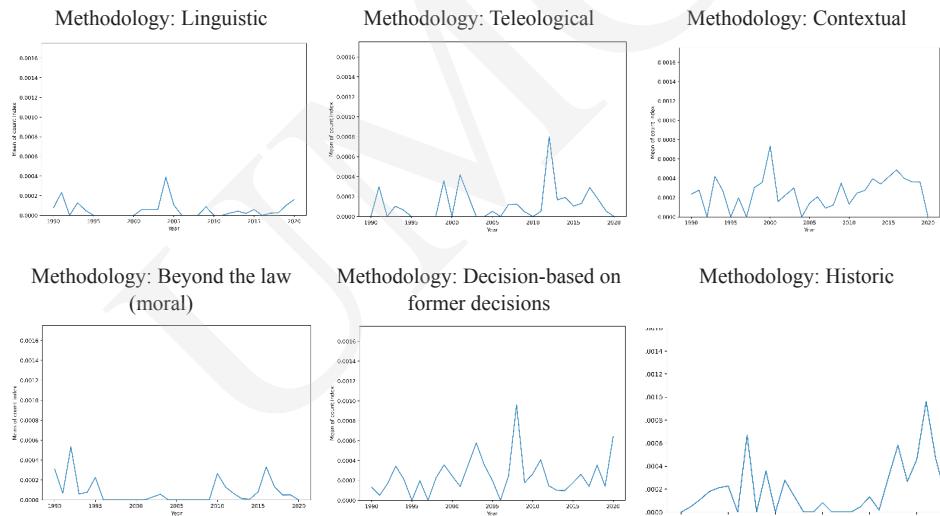


Figure 3. Yearly keyword prevalence (top 100 HCC decisions)

Source: Authors' own elaboration.

In sum, less than 50% of HCC decisions contain self-reflective keywords (44%) in the complete corpus of the HCC jurisprudence. In contrast, 99% of the top 100 decisions have at least one mention of a searched term, indicative of self-reflective reasoning (see details in Table 5). The comparison of methodological references showed that mentioning the keywords decision-based on former decisions was prevalent among both groups. Still, the use of the keywords contextual, teleological, and historic were decidedly more likely to be used in the top 100 most important landmark decisions.

Looking at the rank order of decisions with the most keywords, we see a disparity in the results, whether sorted by the total number of keywords matches or the Count Index. Tables 6 and 7 show the two top lists up to 15. We sorted Table 6

by total counts and did not apply restrictions. The top list contained ten decisions which were part of the top 100.

Table 6. Top list of decisions based on the count of keywords

Number	Decision/Order	Top 100?	Token length	Count index	Total count
22/2019. (VII.5.)	decision	yes	18,396	0.0035	64
22/2016. (XII.5.)	decision	yes	10,056	0.0052	52
13/2013. (VI.17.)	decision	yes	18,491	0.0025	47
2/2019. (III.5.)	decision	no	10,006	0.0036	36
14/2020. (VII.6.)	decision	no	22,054	0.0015	34
3023/2016. (II.23.)	decision	no	9,442	0.0034	32
34/2017. (XII.11.)	decision	yes	11,274	0.0027	30
33/2012. (VII.17.)	decision	yes	13,107	0.0021	28
1/2013. (I.7.)	decision	no	19,592	0.0014	27
28/2013. (X.9.)	decision	no	4,773	0.0057	27
32/2019. (XI.15.)	decision	no	11,589	0.0023	27
2/2016. (II.8.)	decision	no	9,726	0.0028	27
19/2017. (VII.18.)	decision	no	9,831	0.0027	27
20/2014. (VII.3.)	decision	yes	22,013	0.0012	26
16/2015. (VI.5.)	decision	no	17,015	0.0015	26

Source: Authors' own elaboration.

In Table 7, we only included those documents which have a length of over 3,000 words, sorted by the Count Index. We did so to decrease the bias towards shorter decisions in the top list where the denominator of document length is small. Only 4 of the 15 observations were part of the list of top 100 decisions. The disparity is not surprising if we consider that the distribution of document length in the top 100 is much higher than in the entire corpus.

Table 7. Top list of decisions based on the normalized count index

Number	Decision/Order	Top 100?	Token length	Count index	Total count
28/2013. (X.9.)	decision	no	4,773	0.0057	27
22/2012. (V.11.)	decision	yes	3,149	0.0054	17
22/2016. (XII.5.)	decision	yes	10,056	0.0052	52
52/2001. (XI.29.)	decision	no	4,503	0.0042	19
2/2019. (III.5.)	decision	no	10,006	0.0036	36
22/2019. (XII.5.)	decision	yes	18,396	0.0035	64
3023/2016. (II.23.)	decision	no	9,442	0.0034	32
61/2006. (XI.15.)	decision	no	6,840	0.0032	22
3200/2018. (VI.21.)	order	no	3,160	0.0032	10
3353/2012. (XII.5.)	decision	no	5,068	0.0032	16
3199/2018. (VI.21.)	order	no	3,221	0.0031	10
3334/2020. (VIII.5.)	order	no	3,606	0.0031	11
3198/2018. (VI.21.)	order	no	3,296	0.0030	10
1006/b/2001.	decision	no	3,325	0.0030	10
3164/2019. (VII.10.)	decision	no	4,514	0.0029	13

Source: Authors' own elaboration.

## RESULTS

Besides exploring our dataset in terms of its descriptive features, we also investigated two hypotheses related to the theoretical literature. Our first hypothesis set the reference threshold for the practice of the HCC to be generally considered self-reflexive as 51% of decisions containing at least one keyword. Our second hypothesis expected the sample of top 100 decisions to contain more markers related to constitutional reasoning as the rest of the corpus.

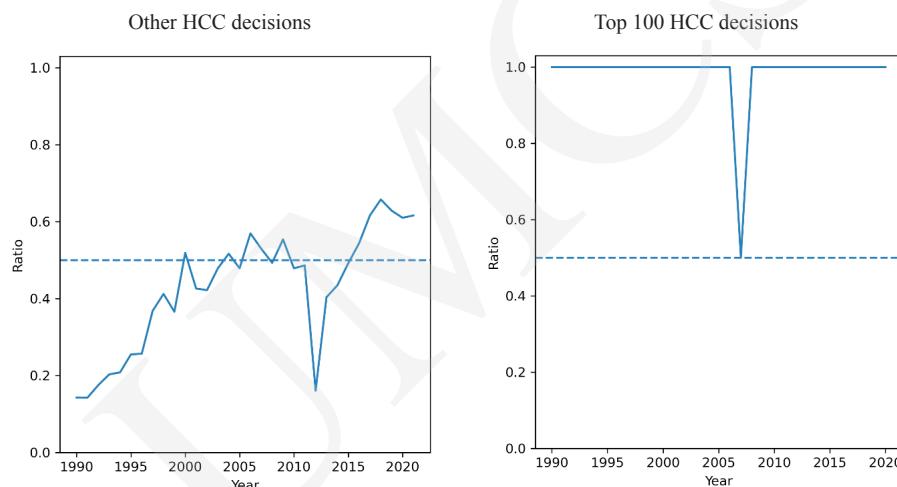


Figure 4. Proportion of decisions with keywords by year

Source: Authors' own elaboration.

Figure 4 shows a side-by-side comparison of the distribution of the proportion of documents containing keywords in a given year. On the one hand, among the top 100 HCC decisions, every decision has at least one self-reflective keyword in most years (the sole exception is 2007). On the other hand, the same proportion is mostly below 50% among the remaining HCC decisions, despite an increasing trend since 1990 and surpassing 50% from 2015. All in all, the empirical analysis of explicit references to types of constitutional reasoning lends support to both of our hypotheses. An important caveat is the dynamics of these averages which reveal important temporal differences between various periods.

To control for the impact of the length of individual decisions we also compared the normalized distributions of the Count Indexes between the two groups (see Figure 5). A dominant spike shows the overwhelming lack of self-reflective keywords in the HCC's argumentation in the entire corpus. However, the distribution of the top 100 decisions appears to be much flatter and skewed to the right, signalling more decisions containing more keywords regardless of length.

This cursory analysis offers a first quantitative glance on the observable markers of constitutional reasoning in the jurisprudence of the HCC over more than three decades. Further research on other country cases could reveal whether the Hungarian case is the exception or the norm in terms of the practice of explicit constitutional interpretation in decision texts. Similarly, within case comparisons (such as more systematic analysis of different periods in the composition and leadership of the court) could shed light on not just the trends in constitutional reasoning in general, but also on the limits of the research design proposed in this article.

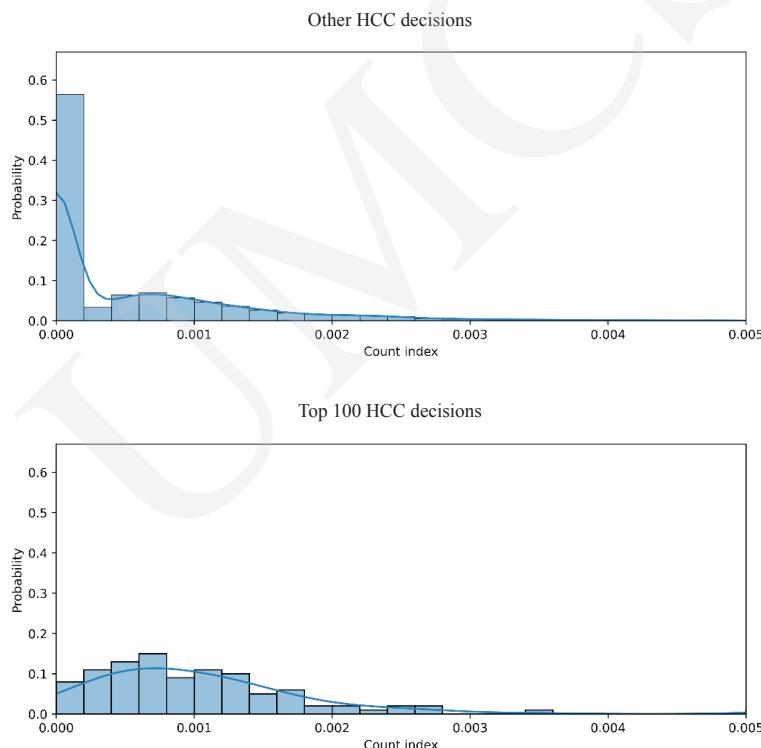


Figure 5. Comparison of the normalized distribution of the count index

Source: Authors' own elaboration.

## CONCLUSIONS

Constitutional reasoning is a critical aspect of the jurisprudence of constitutional courts. Yet despite its importance, in extant research only a few studies apply generalizable, quantitative frameworks to the study of this aspect of legal reasoning. Where quantitative methodologies are utilized, they are based on manual data

collection on – mostly – subsamples of the full body of decisions based on time limitations and/or expert sampling of “important” decision.

In the article, we argued that constitutional courts use methods of interpretation to explain their decisions. It is often assumed and required that courts have a conscious and self-reflecting, visible and, therefore, transparent reasoning practice in a normative sense. As the decision process has a linguistic manifestation, the constitutional court gives a public account on its the reasoning. This often includes the reference to the methods of interpretation that were applied by the court.

In this study, we investigated which methods of constitutional reasoning and how often were referenced in the jurisprudence of the HCC between starting from the regime change 1990 (and thus covering the democratic period where judges had real autonomy in making and discussing their decisions). In our quest to answer this research question we offered a three-fold contribution to the literature. First, we crafted a quantitative research design (rooted in a rigorous review of qualitative works) for a subject mostly analysed with a doctrinal logic that is replicable and scalable to other context for the comparative study of constitutional reasoning. Second, we applied that methodology to a new dataset of over 10,000 decisions of the HCC spanning more than three decades. Third, we offered a first, mostly descriptive statistics-based examination of the prevalence of explicit linguistic markers related to various forms of methods of interpretation in the dataset at hand.

Our results show that practice of the HCC is not overwhelmingly self-reflexive with 44% of decisions containing at least a single reference to keywords associated with logics of constitutional interpretation. In so far as the composition is concerned, we found that the HCC often based its decisions on values and interests beyond the constitutional text by using non-legal interpretation methodology. We also examined and compared these results with the references in the expert selected top 100 landmark decisions of the HCC. Here, we found that these decisions of the HCC are more self-reflexive than the rest of the sample with almost all key decisions containing references to at least one method of interpretation. Thus, we established that the HCC makes a more concerted effort to provide explicit arguments for decisions of legal doctrinal significance.

Our methodological approach is certainly not without its limitations and can only be considered to be a first step towards a fully-fledged, mixed methods approach to account for trends in constitutional reasoning for individual courts. Here we raise two such limitations which should be explored further in future studies. A general limitation is related to the role of explicit linguistic markers in constitutional reasoning. One might claim that constitutional interpretation is subtler and can only be deciphered by “reading between the lines”. We partly confronted this argument by doing a qualitative analysis of scores of decisions as we looked for suitable keywords. We were convinced that such keywords exist but also readily

accept that context matters beyond words and phrases and further efforts should be directed at understanding the linguistic representation of such reasoning better.

Secondly, and more case-oriented, our empirical results revealed major differences between individual periods in terms of the prevalence of keywords. This may reveal structural forces (such as the role of court composition) at play that should be investigated further. A corollary to this point relates to the disambiguation of token references to such reasoning and substantively applied ones. A legitimate case can be made that the higher keyword values for the post-2010 period do not betray a higher level of self-reflexion given the overall illiberal nature of the Orbán regime (and the effect of its court packing activities). Such issues can only be negotiated on a case-by-case basis and warrant the splitting of longer time frames in any research design (as we did in this article).

Despite these limitations, we do not see any major obstacles to measuring and comparing the practice of other constitutional courts of states with similar legal systems based on the methodology presented in our study by tailoring the dictionary to other legal systems and contexts, and validating it appropriately in that context. Such a future comparative analysis could provide deeper insights into the differences in the culture of judicial reasoning in different legal systems. With additional studies, we can establish historically and legally relevant benchmarks for the level of constitutional self-reflection and properly situate the results presented in this study within general trends of constitutional jurisprudence.

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### ABSTRAKT

W ostatnich latach analiza interpretacji konstytucyjnej cieszy się dużym zainteresowaniem. Niniejszy artykuł stanowi wkład do badań z wykorzystaniem metod analizy tekstuowej (*text mining*) celem wyjaśnienia znaczników uzasadnień konstytucyjnych w materiale tekstowym o charakterze *big data*. Badamy, jak często węgierski Trybunał Konstytucyjny (WTK) rozważał różne metody interpretacji. W tym celu zgromadziliśmy materiał obejmujący wszystkie decyzje i postanowienia WTK z lat 1990–2021. Znaleźliśmy dowody na to, że praktyka metodologiczna WTK generalnie nie jest autorefleksyjna, ponieważ w 44% decyzji powołuje się co najmniej na jedną metodę interpretacji. Wykazujemy także, że autorefleksyjny charakter jest nawet przeważający (wręcz wszechobecny) w 100 doktrynalnie istotnych decyzjach z omawianego 30-lecia orzecznictwa. Chociaż opracowanie stanowi pierwszy krok w kierunku ilościowej analizy rozumowania sądownictwa konstytucyjnego, potrzebne są dalsze badania metodami mieszanymi, aby uwzględnić międzyokresowe zmiany takich danych i udoskonalić pomiar interpretacji konstytucyjnej.

**Slowa kluczowe:** węgierski Trybunał Konstytucyjny; uzasadnienia konstytucyjne; metody interpretacji; analiza tekstu

### APPENDIX

#### **Case study: The representation of different constitutional reasoning methods through the practice of the Hungarian Constitutional Court**

The case study is intended to show that, although only in a minimal number of them, self-reflection is included in some decisions of the HCC. This means that the HCC names the specific methods of reasoning that are applied. The HCC gives reasons for its decisions based on these methods by explaining the methods of reasoning.

The HCC has received numerous petitions from individuals, including law professors, lawyers, former constitutional judges, interest organizations, and political parties, on the unconstitutionality of Act CXIX of 2010 amending Act XX of 1949

on the Constitution of the Republic of Hungary. Typically, the petitioners required its annulment *ex tunc*, i.e. with retroactive effect to its promulgation, because it introduced retroactive taxation in the public sector that was against the rule of law and legal certainty.

Although this was an important decision in terms of content,<sup>54</sup> here we are not concerned with the examination of the content, but with the methods used by the HCC in its reasoning. In the 61/2011. (VII.13.) HCC decision the linguistic, contextual, teleological, historical, “beyond the law” and “according to precedent interpretation” aspects are also reflected, along with the following keywords: linguistic, linguistic interpretation, the text of the Constitution, tradition, values of the Constitution, legislative purpose, beyond the law, extra-legal, constant practice of the HCC.<sup>55</sup> In Table A1 we present examples of the interpretative methods used in the 61/2011. (VII.13.) HCC decision.

Table A1. Methods of interpretation found in the 61/2011. (VII.13.) HCC decision and examples of such methods

Interpretation method	Keyword	The example sentence in the decision in English	The example sentence in the decision in Hungarian
Linguistic	Linguistic interpretation	According to a <i>linguistic interpretation</i> , the term “source of public charges” means all income in connection with which there is an obligation to pay public charges	<i>A “közterhek viselésére szolgáló forrás” – nyelvtani értelmezés alapján – ugyanis minden olyan jövedelmet jelent, amellyel kapcsolatban a közteherviselési kötelezettség fennáll</i>
Contextual	System of the Constitution/ the Fundamental Law	If there is a conflict between the constitutional amendment and the Constitution, the Constitutional Court has the power to decide based on the text, * <i>system, and values of the Constitution</i> and to annul the constitutional amendment. If the Constitutional Court were not allowed to do so in these particular cases, it would create a serious crisis of constitutional interpretation and protection	<i>Amennyiben az alkotmánymódosítás és az Alkotmány között kirívó ellentét áll fenn, az Alkotmánybíróságnak módja van arra, hogy az Alkotmány szövege, rendszere, értékrendje alapján döntsön és az alkotmánymódosítást is megsemmisíthesse. Ha ezt nem tehetné meg ezekben a kirívó esetekben, akkor az súlyos krízist teremtene az alkotmányértelmezés és az alkotmányvédelem terén</i>
	Values of the Constitution/ the Fundamental Law		
Teleological	Legislative purpose	Constitutional amendment and <i>legislative purpose</i> that establish an obligation retroactively are contrary to the fundamental constitutional values* explicitly accepted by the Constitutional Court	<i>Az ilyen kötelezettséget visszamenőlegesen megállapító alkotmánymódosító és jogalkotói szándék az Alkotmány alapvető értékrendjével áll szemben, amely értékrend létez az Alkotmánybíróság kifejezetten elismerte</i>

<sup>54</sup> T. Drinóczki, *Gondolatok az Alkotmánybíróság 61/2011. (VII.12.) AB határozatával kapcsolatban*, “Jura” 2012, vol. 1, pp. 37–44.

<sup>55</sup> In Hungarian the following keywords appear in the reasoning of the decision: *nyelvtani, nyelvtani értelmezés, Alkotmány szövege, tradíció, Alkotmány értékrendje, jogalkotó célja, jogon túli, jogon kívüli, Alkotmánybíróság állandó gyakorlata*.

Interpretation method	Keyword	The example sentence in the decision in English	The example sentence in the decision in Hungarian
Historical	Constitutional tradition	The essential core of the Constitution is made up of the fundamental principles, which – at the present stage of democratic constitutional development – are accepted in all constitutional states and which are part of the common European <i>constitutional tradition</i>	<i>Az Alkotmány lényeges magja körébe azok az alapelvi normák tartoznak, amelyek a demokratikus alkotmányfejlődés jelenlegi állása szerint minden alkotmányos jogállamban elfogadottak, a közös európai alkotmányos tradíció részét képezik</i>
Beyond the law	Beyond the law	This basic legal value ensures first and foremost that the law gives the measure and form to the exercise of state power, and therefore, it is not possible to give an arbitrary and <i>beyond the law</i> interpretation to the state interest	<i>Ez a jogi alapérték elsősorban azt biztosítja, hogy a jog ad mértéket és formát az államhatalom gyakorlásának, ezért nem lehetséges az államérdekek jogon túli, önkényes értelmezést adni</i>
Decision-based on former decisions	Constitutional Court (uninterrupted) practice; constitutional precedent	In reviewing the <i>Constitutional Court's precedent</i> decisions [it was] found that the <i>practice of the Constitutional Court</i> is uninterrupted in that it has so far not extended its authority to review either the Constitution itself or laws amending the Constitution	<i>Az Alkotmánybíróság precedens határozatainak áttekintése során megállapította, hogy töretlen az Alkotmánybíróság gyakorlata abban a vonatkozásban, hogy sem magának az Alkotmánynak, sem az Alkotmányt módosító törvényeknek a felülvizsgálatára nem terjeszti ki eddig a saját hatáskörét</i>

\* This sentence is an example of linguistic interpretation.

Source: Authors' own elaboration.

In conclusion, we consider that the case study presented here provides an excellent illustration of how the methods of reasoning we have examined could be reflected in the reasoning of the HCC at the textual level. The problem is that these keywords and methods of interpretation are found only occasionally, rather than systematically in all the decisions of the HCC.

## FUNDING STATEMENT

The research was supported by the European Union's Horizon 2020 research and innovation programme under Grant Agreement no. 951832.

The research is supported by the European Union within the framework of the RRF-2.3.1-21-2022-00004 Artificial Intelligence National Laboratory Program.

The project has received research funding and support from the National Research, Development and Innovation Office (NKFIH). Grant title and number: "The Quality of Government and Public Policy: A Big Data Approach" (FK-12390 7).

The project has received research funding and support from the National Research, Development and Innovation Office (NKFIH). Grant title and number: "Reactivity of the Hungarian Legal System between 2010 and 2018" (FK-129018).

Prepared with the professional support of the Doctoral Student Scholarship Program of the Co-Operative Doctoral Program of the Ministry of Culture and Innovation financed from the National Research, Development and Innovation Fund.